



General Services Administration
Federal Preparedness Agency

CONFIDENTIAL
Washington, DC 20405

010/W

APR 20 1979

MEMORANDUM FOR DISTRIBUTION

Subject: (U) Exercise Plan for REX 79

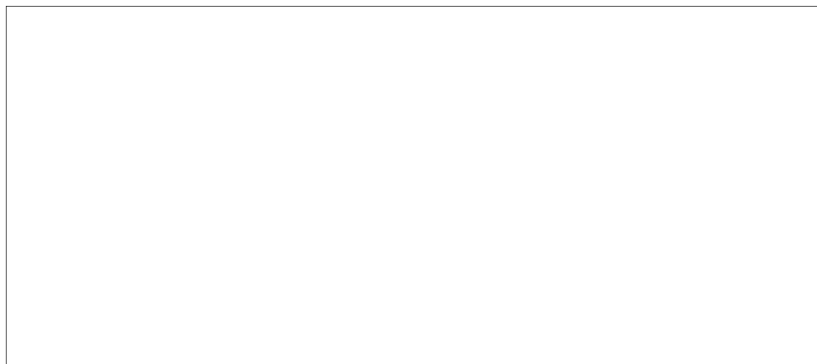
(U) Attached is the plan for Exercise REX 79, a civil readiness exercise sponsored by the Federal Preparedness Agency during the period May 30-31, 1979.

(C) REX 79 is designed to permit participating civil agencies to test and refine their plans and capabilities to man and operate from their alternate emergency operating facilities in the National Arc and provide FPA an opportunity to assess the adequacy and capabilities of these elements of the Continuity of Government Program as a part of the program review directed by the President.

(U) No doubt the exercise will reveal weaknesses and shortcomings. The program review effort will be strengthened, however, if our recommendations for improvements and changes are based on actual experience rather than theory.

Joseph A. Mitchell
JOSEPH A. MITCHELL
Director

Attachment

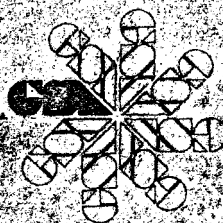


Classified by *Director 7.25X1*
[] Declassify [X] Review for
Declassification on *April 20, 1985*
Extended by _____
Reason for extension _____

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FPA Exercise Plan
for
Rex-79



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Federal Preparedness Agency

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CLASSIFIED BY DIRECTOR, FPA
(2) DECLASSIFY (X) REVIEW FOR
DECLASSIFICATION ON APR 30, 85
EXTENDED BY _____
REASON FOR EXTENSION _____

REX 79 EXPLAN

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REX 79 EXPLAN

DISTRIBUTION AND EXERCISE PLANNERS

<u>Organiza- tion</u>	<u>No. of Copies</u>	<u>Exercise Planner</u>	<u>Telephone</u>
CAB	2	Joe Laufer	673-5060
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DOC	2	Dick Pidgeon	377-3627
NOAA	2	Loran Weaver	443-8831
MARAD	2	Jack White	377-3233
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NTIA	2		
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EPA	2	Jack Verell	245-3060
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FRS	2	Harry Guintier	452-2807
GSA	2	Bill Swarm	566-1835
HEW	2	Bob Doherty	245-0645
PHS	2	Harold Gracey	443-1167
HUD	2	Joe Kemble	557-0684

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<u>Organiza- tion</u>	<u>No. of Copies</u>	<u>Exercise Planner</u>	<u>Telephone</u>
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ICC	2	Bill Love	275-7614
NASA	2	Don Lichty	755-2226
NCS	2	Jerry Meinbresse	692-2816
NRC	2	Marshall Sanders	492-7210
OPM	2	Sam Zattiero	632-4470
OSTP	2	Wayne Kay	395-3272
TREAS	2	Bob Merchant	376-0252
TVA	2	Curtis Sauer	FTS 852-2734
USDA	2	Amos Martinez	447-5711
USPS	2	Al Tapp	245-5336
FPA	-	-	-
E	2	-	-
EE	1	-	-
EF	1	-	-
EFC	3	Joe Minor	566-1476
EFE	1	-	-
EFS	1	-	-
EG	1	-	-
EGC	2	Sherwin Glass	566-0760
EGG	15	Keith Peterson	566-0427
WVOO	6	Jim Williams	566-1600 Ext. 5893
ES	1	-	-

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<u>Organiza- tion</u>	<u>No. of Copies</u>	<u>Exercise Planner</u>	<u>Telephone</u>
ESM	2	Dick Petonke	566-0912
EST	2	Joe Riley	566-1600 Ext. 5151
Total	108		

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REX 79 EXERCISE PLAN

(EXPLAN)

I. (U) GENERAL. The Federal Preparedness Agency/General Services Administration (FPA/GSA), in association with participating Federal civil departments/agencies, will conduct Civil Readiness Exercise, REX 79, during the period May 30-31, 1979.

A. (C) REX 79 is designed to: (1) permit the participating Federal nonmilitary agencies to test and refine their plans and capabilities to man and operate from their emergency operating facilities ("C" sites) in the National Arc, and (2) provide FPA an opportunity to assess the adequacy and capabilities of these elements of the Continuity of Government (COG) Program as a part of the COG program review directed by the President.

B. (U) The primary center for the coordination and control of Exercise REX 79 will be the Emergency Operations Center in Building 1, FPA Special Facility.

C. (U) Formal play of REX 79 will commence at 1 pm on May 30, 1979, and terminate at about 1 pm on May 31, 1979.

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D. (U) Unless otherwise indicated, all times herein are Eastern Daylight Time (Greenwich Mean Time-Zulu-minus four hours).

II. (U) REFERENCES.

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A. Continuity of the Executive Branch - OEP Circular 9100.2 (FPC-11).

• 25

B. Federal Civil Readiness Levels and Actions in Response to Official Instruction in an Emergency - OEP Circular 9410.1C (FPC-23).

C. Organizational Arrangements and Procedures for the Coordination at the National Level of Federal Civil Emergency Actions - OEP Circular 9130.3 (FPC-16).

D. Federal Emergency Plan D.

E. Documents for Contingencies (Other Than a Plan D Situation) which justify application of emergency measures on a national scale (OTD).

F. Federal Civil Emergency Actions Guidelist (January 1979 edition).

G. National Defense Executive Reserve Policies and Procedures Manual - OEP Circular 9700.2B (FPC-24).

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III. (U) EXERCISE OBJECTIVES.

A. Exercise and evaluate the Interagency Communications System (ICS).

B. Assess the adequacy and capabilities of the Emergency Operating Facilities (EOF's).

C. Evaluate the continuity of essential functions of the Federal Government.

D. Provide Federal civil departments/agencies an opportunity to exercise and evaluate their plans, procedures, systems, and capabilities to man and operate from their EOF's.

E. Provide senior Federal officials an opportunity to observe the exercise and review their agency's EOF.

IV. (C) REX 79 CONCEPT AND ASSUMPTIONS.

A. (C) Concept. Preexercise intelligence and major events portray a situation of escalating tensions throughout the world, highlighting continued political and military disagreements between the USSR/Warsaw Pact and the United States and its allies. These rising tensions result in an outbreak of hostilities primarily

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in Europe and the Atlantic. Warsaw Pact advances coupled with their use of chemical weapons cause NATO forces to request the use of tactical nuclear weapons. At STARTEX the President has directed Federal civil departments and agencies to establish their alternate emergency management capabilities.

1. (U) Preexercise Phase. This phase covers planning, preparation, and final coordination. The preexercise intelligence background that sets the stage for the active play phase is contained in Annex A (published separately).

2. (U) Execution Phase. See subparagraph IV.A. above.

3. (U) Post Exercise Phase. This phase includes an analysis and critique of the exercise in order to identify problem areas. The evaluation of lessons learned and the correction of deficiencies are continuing efforts.

B. (C) Exercise Assumptions. In order to set the stage for the exercise, certain hypothetical decisions, or preexercise assumptions, have been formulated. These are assumed events designed to

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provide scenario background information. They consist of actions taken or contemplated in relation to the scenario. All players and controllers should be completely familiar with the status and impact of events, conditions, and constraints presented by each preexercise assumption. The REX 79 preexercise assumptions are as follows:

1. Tactical nuclear weapons have not yet been used by NATO.
2. The President has not relocated and remains at the White House.
3. Agency "A" Teams remain in Washington, D.C.

C. (C) Civil Activity.

1. At the beginning of Exercise REX 79, the focal point of Federal civil activity in connection with the emergency would be the Interagency Emergency Coordinating Group (IECG), activated in accordance with the provisions of FPA Circular 9130.3 and centrally located at the FPA National Office. However, because REX 79 will only be played at the alternate EOF's and controlled from the FPA Special

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Facility (SF), exercise communications will be limited to those between EOF's and between EOF's and the FPA/SF.

2. To effectively test the system, departments and agencies are requested to man their EOF's with 50 percent of their Team "C" cadre or 15 personnel whichever is less and to furnish controllers to operate from their EOF and the FPA/SF.

3. The control group at the FPA/SF will simulate all agency "A" and "B" Teams and all other departments/agencies/offices/staffs not participating in the exercise.

V. (U) PUBLIC INFORMATION POLICY.

A. It is not planned to make an advanced press release on REX 79.

B. In the event press inquiries on REX 79 are received, they should be referred to the Executive Assistant to the Director of FPA (telephone: 566-0854).

VI. (U) IMPLEMENTATION INSTRUCTIONS. This EXPLAN is effective for planning on receipt. REX 79 will commence at 1 pm, May 30, 1979.

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ANNEX B
REX 79

COMMUNICATIONS

1. (C) General.

a. One of the primary objectives of this exercise is to provide maximum utilization of the facilities of the Interagency Communications System (ICS). The flow of traffic generated by players, based on the preexercise scenario and controller-injected scenario events, will provide ample material for this purpose.

b. Both classified and unclassified information will be generated in REX 79. Caution must be exercised in selecting the method of transmission to insure that classified information is not passed by non-secure means. (Please note the cautions indicated for each of the communications services listed below.) If in doubt as to which communications service should be used for the passage of classified information, ask your on-site communications officer.

2. (C) Exercise Conduct.

a. Record and voice communications used during the exercise will be limited to locations served by

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the ICS (i.e., EOF to EOF and EOF to FPA/SF).

b. The Exercise Control Group, made up of FPA controllers and Federal Agency Representatives (FAR's), will operate at the FPA Special Facility.

c. Since all A and B Teams and other non-participating agencies will be simulated by the Exercise Control Group, all EOF-originated exercise traffic intended for A or B Teams or other non-participating agencies will be sent to the appropriate Federal Agency Representative(s) at the Special Facility.

d. Record Communications:

(1) Teletypewriter Message Service - This service is available for the transmission of CLASSIFIED and UNCLASSIFIED messages between the EOF's and to the FPA/SF. The following information is provided for the preparation of messages. Messages will be addressed in accordance with the following examples:

(a) Single address, EOF to EOF:

FM AGL/EOF

TO TRYS/EOF

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(b) Single address, EOF to FPA/SF:

FM HUD/EOF

TO HUD/FAR

(c) Multiple address, EOF to EOF +

FPA/SF:

FM CIA/EOF

TO INT/EOF

HEW/FAR

Messages must contain the statement
"EXERCISE REX 79" at the beginning and end, and
classified messages must show declassification
instructions. A sample message format is shown
below:

FM INT/EOF

TO LAB/EOF

FPA/FAR

C O N F I D E N T I A L EXERCISE REX 79

TEXT

TEXT

TEXT

EXERCISE REX 79

Review 4-30-85

(2) Facsimile Service - Non-secure

facsimile service (Telecopier 400) is available at

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most locations. Telephone numbers for facsimile service are listed in ICS Manual 208 available at the EOF's. CAUTION - Only UNCLASSIFIED information may be transmitted via the Telecopier facsimile service.

(3) Computer Conference.

The FPA UNIVAC 1108 computer will be available in a conference mode for unclassified record communications among participants with computer terminals installed. Instructions for its use will be provided separately to each subscriber by FPA/ESM. CAUTION - Only UNCLASSIFIED information may be transmitted via the computer conference.

e. Voice Communications.

(1) The ICS Telephone Directory (ICS 206) contains a listing of telephone numbers for Federal agency EOF's served by the ICS. Both secure and non-secure numbers are listed. The Directory is available at the EOF's. For this exercise, all Federal Agency Representatives at the Special Facility may be reached at the following numbers:

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Secure Telephone: 380-1134

Non-Secure Telephone: 380-5195

380-5926

TAB A indicates which of the above non-secure telephone numbers to use to reach a particular Federal Agency Representative at the FPA/SF.

(2) Secure Telephone Service - The ICS secure telephone must be used for the discussion of all CLASSIFIED information. Exercise participants who do not have an opportunity to use the secure telephone for exercise purposes should make at least one call during the exercise period to become familiar with its use.

(3) Non-Secure Telephone Service - This service is available at all locations served by the ICS. CAUTION - Only UNCLASSIFIED information may be discussed over the ICS non-secure telephone service.

3. (C) Evaluation and Analysis.

To derive the greatest benefit from the exercise, actions will be taken to record the Interagency

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Communications System's usage and performance. These actions will require the assistance of players, controllers, and communications personnel to gather statistical information. Special logs will be prepared and sent to each EOF communications officer prior to the start of the exercise to be used to record performance data for specific ICS services. These will include a:

Secure Voice Log

Teletypewriter Message Log

Telecopier Facsimile Log

Communications Activity Report.

Instructions on their use will be sent with the logs.

These records will be used in the evaluation of the communications support capability.

Immediately following the exercise, copies of all logs, forms, and message traffic should be mailed to:

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GSA/FPA

ATTN: ESTO (STAS)

Box 129

Berryville, VA 22611

for statistical analysis to arrive not later than
June 8, 1979.

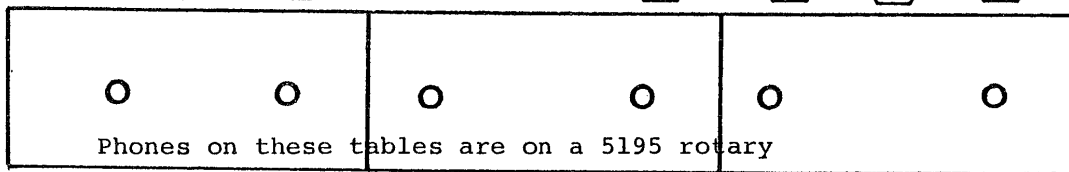
Attachment: TAB A

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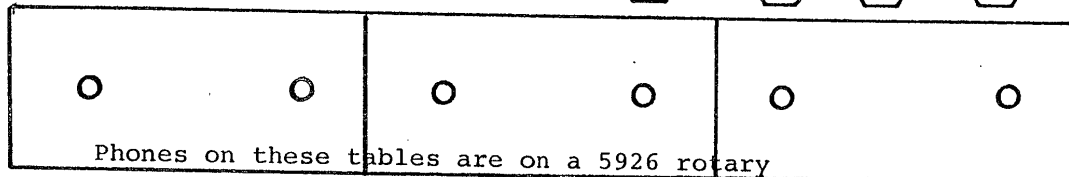
CONTROLLER SEATING AND TELEPHONE ARRANGEMENT AT THE FPA/SF FOR REX-79

GSA EPA USPS DOJ DOT COE DOT MARAD DOC

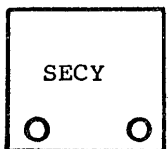


OSD OPM TVA DOE ICC CAB ITA NOAA

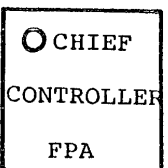
ICA PHS NRC NASA FCC OSTP NTIA CIA



DOL HEW FRS HUD USDA TREASURY NCS DCPA



5195 5926
96 27
97 28
98 29



5926
27
28
29

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ANNEX C
REX 79

SECURITY

1. (C) General.

a. The overall classification of material associated with REX 79 is SECRET.

b. The dates and times of the exercise are CONFIDENTIAL when associated with REX 79 and the type of exercise or other details of the exercise. The fact that FPA is having an exercise on May 30-31 or that an agency is participating on that date is UNCLASSIFIED.

c. At the discretion of civil departments and agencies, exercise communications dealing with information that is UNCLASSIFIED in real life may be considered UNCLASSIFIED for exercise purposes and may be handled in a nonsecure mode. However, care must be taken to ensure that classified information is properly protected.

d. Access to classified exercise material and activities will be limited to individuals possessing an appropriate security clearance and having a valid "need-to-know."

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2. (C) Personnel Clearances. All persons participating in the exercise at the FPA Special Facility will require, as a minimum, a TOP SECRET clearance. Security offices of participating agencies should furnish, in writing, by May 18, 1979, a certification of a current TOP SECRET clearance for those persons who will participate in the exercise at the FPA/SF. Certification should include the following: Name (last name, first name, and middle initial), SSN, clearance level, and basis for clearance. The certification should be forwarded to:

Chief, Security Management Division
Federal Preparedness Agency/GSA
Room 4209 - EES
18th & F Streets, NW
Washington, DC 20405.

3. (U) Reproduction of Documents. Authorization is granted for the reproduction of classified exercise material developed and issued by FPA. Reproduction of such material must be accomplished in accordance with appropriate security regulations. Responsibility and accountability for reproduced classified documents rests with the department or agency reproducing such documents.

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4. (U) Destruction of Documents.

a. Recipients of classified exercise material originated by FPA are authorized to destroy such material upon completion of the exercise. Destruction will be accomplished in accordance with applicable security regulations.

b. The above authorization does not apply to classified material not originated by FPA. Classified material originated by military or other departments and agencies and disseminated through FPA will be disposed of in accordance with instructions issued by the originators.

c. Loss or possible subjection to compromise of classified material should be reported promptly to the Chief, Security Management Division.

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ANNEX D
REX 79PLANNING SCHEDULE

<u>Item</u>	<u>(Responsibility)</u>	<u>Suspense Date</u>
Request participation of agencies (letter)	(FPA)	Apr. 2
Schedule meeting of Exercise Coordinators (DEFCORD)	(FPA)	Apr. 3
Planning meeting of Exercise Coordinators	(ALL)	Apr. 9
Develop preexercise scenario	(FPA)	Apr. 11
Develop exercise events (MSEL's)	(ALL)	Apr. 20
Designate exercise players and controllers	(ALL)	May 4
Implementers complete and provided to FPA	(ALL)	May 4
Preparations complete (orientations, briefings, schedules, orders, etc.)	(ALL)	May 25
Exercise	(ALL)	May 30-31
Comments and recommendations on capability of agencies to operate from EOF's	(ALL)	June 15

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ANNEX E
REX 79

EXERCISE SCHEDULE

1 p.m. May 30 to 1 p.m. May 31, 1979

1:00 - 2:30 p.m.	-	Orientation at Facility Communication Emergency records Work area Message preparation Team functioning Team makeup and notification Agency COG briefing
2:30 - 3:00 p.m.	-	Exercise Scenario Briefing
3:00 - 10:00 p.m.	-	Interagency exercise play Administrative messages Individual resource problems Interagency resource problems Use of computer Use of secure telephone Use of telecopier Simultaneous ICS message
10:00 - 8:00 a.m.	-	Break
8:00 - 11:00 a.m.	-	Continue interagency exercise play
11:00 - 1:00 p.m.	-	Gather recommendations from participants at each EOF
1:00 p.m.	-	End Exercise

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ANNEX F
REX 79

FINAL REPORT

- (C) Final reports should consist of comments and recommendations on the capability of departments and agencies to operate from their EOF's.
- (C) FPA will consolidate these reports and publish a final report on REX-79. In addition, the results will be provided to the FPA Program Review Task Force.

a. METHOD OF SUBMISSION

Each item will be submitted separately in the following format:

1. Title
2. Comment (one or two-sentence description)
3. Discussion
4. Recommendation

b. SUBMITTED TO:

Exercise Coordinator-FPA (EGG)
18th and F Streets, NW.
Washington, DC 20405.

c. DUE DATE:

June 15, 1979.

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